

COMMONWEALTH OF PENNSYLVANIA

DEPARTMENT OF ENVIRONMENTAL PROTECTION

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IN RE: EXCLUSION FOR IDENTIFICATION AND LISTING

HAZARDOUS WASTE AT MAX ENVIRONMENTAL

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BEFORE: Laura Griffin, Chair

Darek Jagiela, Member

Kate Cole, Member

Jennifer Swan, Member

HEARING: Wednesday, January 19, 2022

6:00 p.m.

LOCATION: Webex

SPEAKER: Stacey Magda

Reporter: Hannah Bartowski

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				2
INDEX				
OPENING REMARKS				
By Laura Griffin	4	-	10	
TESTIMONY				
By Stacey Magda	10	_	15	
DISCUSSION AMONG PARTIES	15	_	16	
	OPENING REMARKS By Laura Griffin TESTIMONY By Stacey Magda	OPENING REMARKS By Laura Griffin 4 TESTIMONY By Stacey Magda 10	OPENING REMARKS By Laura Griffin 4 - TESTIMONY By Stacey Magda 10 -	OPENING REMARKS By Laura Griffin 4 - 10 TESTIMONY By Stacey Magda 10 - 15

							3
1		E	х н	I B I T S			
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PROCEEDINGS

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CHAIR: Good evening, I'd like to

welcome you to the Environmental Quality Board

Public Hearing on the proposed rulemaking for

Exclusion for Identification and Listing Hazardous

Waste and MAX Environmental Technologies, Inc.,

Bulger and Yukon facilities.

My name is Laura Griffin. I'm the Regulatory Coordinator for the Department of Environmental Protection. I'm representing the Environmental Quality Board or EQB at today's hearing. Assisting me today are Kate Cole, Darek Jagiela and Jennifer Swan. I officially call this hearing to order at 6:01 p.m. This public hearing will be recorded in its entirety.

The purpose of this hearing is to formally accept testimony on the proposed rulemaking. This proposed rulemaking was adopted by the EQB at its meeting on September 21st, 2021. A proposed rulemaking would delist or remove the wastewater treatment/filter cake generated at the MAX Bulger and Yukon facilities from the list of hazardous wastes, as long as specific conditions are met.

A delisting petition is a request to 1 2. remove waste from a particular facility from the 3 lists of hazardous waste identified under the Resource Conservation and Recovery Act of 1976. 4 This proposed rulemaking is the result of two 5 Delisting Petitions submitted by MAX Environmental 6 Technologies, Inc., for the wastewater 7 treatment/filter cake currently listed as hazardous 8 waste generated at the MAX Bulger and Yukon 9 10 facilities. Wastewater treatment/filter cake is the solids that are removed from the wastewater during 11 12 the treatment process. The petition process required MAX 13 14 Environmental to show that the wastewater 15 treatment/filter cake generated at the MAX Bulger and Yukon facilities does not meet any of the 16 17 criteria for which the waste was originally listed 18 as hazardous and does not exhibit any hazardous waste characteristics, which are ignitability, 19 20 corrosivity, reactivity and toxicity. 21 It is important to emphasize that a 22 delisting does not exclude a hazardous waste from 23 hazardous waste regulation. More accurately, a

delisting excludes a waste that is not hazardous

from being managed as a hazardous waste.

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delisting petition process and associated analysis by the Department demonstrated that the wastewater treatment/filter cake from both the MAX Bulger and Yukon facilities did not meet the criteria for being listed as hazardous wastes and did not exhibit any hazardous waste characteristics. As such, this proposed rulemaking would amend the Department's Regulations under Chapter 261(a), Appendix IX(a), Table 1-A to remove or delist the wastewater treatment/filter cake at the MAX Bulger and Yukon facilities from the list of hazardous wastes as long as specific conditions are met to demonstrate the filter cake does not exhibit any hazardous waste characteristics. This concludes the summary of the rulemaking. If you would like to access a more detailed explanation of regulatory amendments included in this rulemaking, you can visit eComment on DEP's webpage and select Regulations. In order to ensure everyone has an equal opportunity to

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the following rules.

I will call upon the witnesses who have registered to testify at this hearing. All who registered were assigned a number indicating the

comment on this proposal, I would like to establish

- 1 order in which witnesses will be called to speak.
- 2 | Testimony is limited to five minutes for each
- 3 | witness. For those of you who are attending by
- 4 | WebEx online, you'll see a screen on the right-hand
- 5 | side with a five-minute timer.
- 6 Please note that written and spoken
- 7 | testimony both carry the same weight. If you should
- 8 | run out of time for your spoken testimony, we will
- 9 read the rest of your comments from your written
- 10 | testimony. As advised in registration
- 11 | correspondence, please provide a copy of your
- 12 | written testimony to regcomments@pa.gov.
- 13 | R-E-G-C-O-M-M-E-N-T-S @pa dot G-O-V. Your email
- 14 | must note that you are submitting testimony for
- 15 proposed rulemaking, Exclusion for Identification
- 16 and Listing Hazardous Waste at MAX Environmental
- 17 | Technologies, Inc. Bulger and Yukon facilities,
- 18 | along with your first and last name, mailing
- 19 | address, email address, and if you are commenting on
- 20 behalf of an organization.
- Testimony is not required to be five
- 22 | minutes long. If others who provide testimony
- 23 | before you are making similar statements to yours,
- 24 | you are free to abbreviate or summarize your verbal
- 25 | testimony and still provide the full testimony via

Also, you do not have to provide verbal email. 2. testimony in order to be included in the public All written testimony submitted to regcomments@pa.gov will also be reviewed by the EQB and the Department and included in the public record. The public comment period on this proposed rulemaking closes on February 22nd. Public comments will not be accepted for the public record on this proposed rulemaking after that date.

Please state your name, address and affiliation, if applicable, for the record, prior to presenting your testimony. The EQB would appreciate your help by spelling out your name and terms that may not be generally familiar, so that the transcript can be as accurate as possible. Because the purpose of a hearing is to receive comments on the proposal, Department staff cannot address questions about the proposed rulemaking during the hearing.

In addition to or in place of verbal testimony presented at today's hearing, interested persons may also submit written comments on this proposal. Again, written and verbal comments hold the same weight when considered in the finalization of this proposed rulemaking. All testimony and

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written comments provided become a part of the official public record. All comments - all comments must be received by the EQB on or before February 22nd, 2022.
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There are a few different ways to submit written comments, which is separate from testimony. Comments may be submitted online through eComment, which is accessible from DEP's website. If you click on the eComment link on DEP's homepage, which can be reached from the top at www.dep.pa.gov, and at the top, you go to public participation and scroll down, you'll see eComment, or comments may be submitted by email at regcomment@pa.gov. A subject heading of the proposed rulemaking and a return name and address must be included in each email.

Comments may also be sent through
U.S. postal mail and addressed to the Environmental
Quality Board, P.O. Box 8477, Harrisburg, PA,
17105-8477.

All testimony received at this hearing, as well as written comments received by February 22nd, 2022, will be considered by the EQB and will be included in a comment and response document, which will be prepared by DEP and reviewed by the EQB prior to the Board taking its final

1 action on this regulation.

I would now like to call for the

first commenter. And we also only had one person

sign up, so this is our commenter that I know of.

That first person is Stacey Magda.

MS. MAGDA: Good evening, my name is Stacey Magda, pronounced She/Hers. I am joining this evening to share my comment on behalf of the Mountain Watershed Association. Address is 1414 Indian Creek Valley Road, Melcroft, Pennsylvania. Ahead of my comment, I'll ask for some grace. I'm working from home with my two-year old and we both have COVID, but I do not want to miss the opportunity to show my concerns regarding this - this delisting request.

As I mentioned, my name is Stacey
Magda, and I'm here presenting a comment on behalf
of Mountain Watershed Association and the concerned
community members of Yukon. Over the past year
and a half I've had the opportunity to observe the
operation at MAX Environmental's Yukon facility and
connect very closely with nearby residents, as well
as those that have long since moved away, many due
to impacts from MAX, the facility.

The stories I have heard are both

shocking and frightening. Many in Yukon feel widely betrayed by industry and regulatory agencies of the outfall of this facility continues to plague their daily lives, with not just smells, tongue-numbing sensations, polluted water and hard air quality.

Many complained of an ongoing fugitive dust that starves their - their ability to safely breathe in dry weather, often citing the only time they feel the air is safe is when it rains.

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Regarding MAX's request to reclassify the sludge generated from the treatment system as nonhazardous, the Mountain Watershed Association strongly opposes this rulemaking, in large part because MAX's history of noncompliance indicates that MAX cannot be trusted to engage in the monitoring and reporting activities necessary to ensure sludge waste continues to be safely treated and stored. MAX's compliant history paints a clear picture of chronic failure to comply with existing requirements. Allowing them to have fewer requirements does not seem like it will result in a safer study.

Secondly, MAX's --- residual waste shown to be highly radioactive from oil and gas operations. While that waste is not currently

classified as radioactive or hazardous, there is
pending legislation that would change that
classification. If that legislation is passed and
the oil and gas waste is considered to be
radioactive, then the DEP's existing delisting
evaluation would be inaccurate.

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A new independent evaluation would be needed to verify that the sludge does not also show evidence of elevated radiation. As it is highly unlikely that high radiation would not be discovered, the sludge would likely then evidence characteristic to the hazardous waste and the delisting would be rendered moot.

According to the DEP's website, a conditional delisting means MAX is required to test its sludge regularly and the results should not show any characteristics of hazardous waste. As long as MAX's test show there is not a significant amount of hazardous waste, this sludge can be treated as nonhazardous waste. If the results do reflect characteristics of hazardous waste, then the delisting does not apply and MAX must treat the sludge as hazardous waste.

If the delisting petition is granted, MAX will not be required to report the results of

- 1 its sampling and monitoring of leachate sludge with
- 2 DEP. MAX must share their analysis only if
- 3 | monitoring reveals that certain hazardous wastes are
- 4 present in levels that exceed the permitted limit.
- 5 | If that does occur, MAX must report any information
- 6 | relevant to that exceedance within ten days of
- 7 discovery.
- A review of MAX's compliance history
- 9 | shows a failure to monitor and report a large swath
- 10 of activities in the past. There's little reason to
- 11 | think this monitoring and reporting would be any
- 12 different and the consequences would be dire if MAX
- 13 | incorrectly or inaccurately sampled and failed to
- 14 | report. If hazardous sludge is treated as
- 15 | nonhazardous, it would be buried on the site,
- 16 | irrevocably leaching into the soil and water, and
- 17 | further damaging the surrounding environment and
- 18 | community, a community in which people are literally
- 19 | suffering at the hands of this facility.
- A note on the compliance history.
- 21 MAX has shown either a lack of ability or intent to
- 22 | consistently comply with the regulatory schemes in
- 23 which it operates. For example, the Bulger and
- 24 Yukon facilities have incurred over 110 violation by
- 25 DEP and EPA since 2009. I have a long bulleted

1 | list, but for the sake of time, I'll name a few.

The following are highlights from
that long list. Hazardous waste containers leaking
onto to the ground; failure to maintain leak

5 detection; open burning on the site; improperly

6 | labeling waste or failing to label it at all; not

7 | properly closing containers; failing to provide DEP

8 | with required reporting on water pollution

9 discharges, chemical releases and compliances - and

10 compliance histories. That list goes on.

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Many of the violations were issued so gregarious (sic) that DEP also issued civil penalties and fines, but those penalties failed to have the desired deterrent effect. Instead, it seems they are treated as a regular cost of doing business. Penalties have been issued at least once a year every single year from 2012 to the present, with the most recent one issued just one month ago for \$28,500. Since 2009, MAX has been fined at least 25 times for a total of \$850,000 in penalties.

MAX is slated in its regulatory analysis forum that should the delisting petition be approved, it would save them an estimated \$950,000 annually in transport and disposal costs. To reward MAX by delisting hazardous waste, knowing the

facility's history of noncompliance seems
counterproductive to the interest of environmental
protection and the protection of human life.

max's inability or unwillingness to regularly comply with DEP's environmental standards should not be answered with the delisting of hazardous waste it processes, effectively loosening DEP's oversight. We urge you, please do not destroy this community, Sewickley Creek or the Youghiogheny River Watershed. We urge you to deny this request.

And thank you for your time. I am certainly hopeful that there'll be more participation tomorrow and next week.

CHAIR: Thank you, Stacey.

Is there anyone else - since we only had one person sign up, is there anyone else who is listening who had the intention - who has not signed up, either tomorrow or next Wednesday, we do have two more hearings. Like Stacey mentioned, we have a hearing tomorrow evening at 6:00, a virtual hearing, and then next Wednesday, the 26th.

But if there happened to be someone
who hopped on this evening who has not signed up, is
- please message us in the chat box if you would
like to participate, or of course, as we've

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mentioned before, written - written comments will be
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    accepted through February 22nd.
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                   We'll give it a second to see if
    there's -.
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    (WHEREUPON, A PAUSE IN THE RECORD WAS HELD.)
                           Have we heard from anyone who
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                   CHAIR:
    would like to speak, Darek or Kate?
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                   MR. JAGIELA: I have not received any
    messages in the chat.
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                   CHAIR:
                           Okay.
                   Well, hopefully we'll have some more
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    people signing up, then.
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                   So thank you again, Stacey, for
    providing your testimony. Thank you to anyone else
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    who was listening in this evening. With no other
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    commenters present, on behalf of the EQB, I hereby
    adjourn this hearing at 6:18 p.m. And thank you,
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    Hannah.
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       VIDEOCONFERENCE HEARING CONCLUDED AT 6:18 P.M.
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CERTIFICATE

I hereby certify that the foregoing proceedings, hearing was held before Chair Griffin, was reported by me on January 19, 2022 and that I, Hannah Bartkowski, read this transcript, and that I attest that this transcript is a true and accurate record of the proceeding.

Date the 8 day of February, 2022

Hannah Bartkowski,

Court Reporter